

## Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 EA-11 IO-14 ISO-00 AF-10 ARA-16 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NASA-04 NEA-10 NSAE-00

NSC-07 OIC-04 SPC-03 PA-04 PRS-01 RSC-01 SCI-06 SS-20

USIA-15 SAJ-01 DRC-01 /196 W  
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R 080910Z MAR 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 484

INNO RUFHGV/USMISSION GENEVA 1387

AEC GERMANTOWN

IAEA VIENNA 434

C O N F I D E N T I A L TOKYO 3143

E.O. 11652: GDS

TAGS: PARM, IAEA, JA

SUBJ: VISIT OF IAEA DIRECTOR GENERAL EKLUND TO JAPAN

REFS: (A) VIENNA 1768; (B) TOKYO 2601

SUMMARY: DURING JAPAN VISIT, DIRGEN EKLUND CALLED ON BOTH FOREIGN MINISTER AND STA MINISTER, WHO REPRESENT OPPOSIT POLES OF CURRENT IMPASSE IN GOJ ON NPT RATIFICATION. WHILE EKLUND RECEIVED EXPRESSION OF REGRET ON DELAY FROM FONMIN OHIRA AND CONFIRMATION THAT RATIFICATION BY END OF YEAR IS NEW TARGET, VISIT HAS HAD NO SIGNIFICANT IMPACT ON CONTROVERSY. EKLUND UNDERSTANDS THAT AMBASSADOR SUGIHARA WILL VISIT VIENNA SOON FOR FURTHER INFORMAL VERIFICATION DISCUSSIONS, BUT THIS IS NOT YET CONFIRMED. END SUMMARY

1. SCICOUNS HAS DISCUSSED WITH IAEA DIRGEN EKLUND HIS IMPRESSIONS TO DATE ON JAPANESE VISIT. EKLUND DESCRIBED MEETING WITH STA MINISTER MORIYAMA  
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AS UNIQUE IN HIS EXPERIENCE, WITH MORIYAMA SPENDING

MOST OF TIME CRITICIZING HIS ASSOCIATES IN JAPANESE GOVT AND EXPRESSING UNHAPPINESS THAT EKLUND SPENDING MOST OF HIS TIME WITH JAPAN ATOMIC INDUSTRIAL FORUM (WHO INVITED EKLUND) RATHER THAN WITH MORIYAMA. AFTER REPEATED OFFERS BY EKLUND TO RESCHEDULE HIS TIME AND RETURN TO SEE MORIYAMA, LATTER AGREED TO HAVE STAFF TRY TO WORK SOMETHING OUT. EKLUND WAS LATER TOLD NOTHING COULD BE WORKED OUT. (MORIYAMA'S LENGTHY, EMOTIONAL, SPEECH TO FORUM OPENING SESSION WAS ALSO DESCRIBED BY JAPANESE LISTENER AS QTE UNIQUE UNQTE. MAIN THRUST OF SPEECH WAS CRITICISM OF FORUM, WHICH HAS RECENTLY TRIED TO IMPROVE ITS IMAGE BY BRINGING IN LABOR AND PUBLIC REPRESENTATIVES, AS BEING TOO QTE NEUTRAL UNQTE. MORIYAMA CONTENDED INDUSTRY SHOULD BE GUIDED BY PROFIT MOTIVES AND HAD NO NEED TO BE QTE NEUTRAL UNQTE, THIS BEING GOVERNMENT'S ROLE.

3. IN CALL ON FOREIGN MINISTER, OHIRA EXPRESSED REGRET TO EKLUND THAT GOJ'S HOPES FOR EARLY RATIFICATION OF NPT HAD NOT MATERIALIZED. HE INDICATED, HOWEVER, THAT MAJOR PUSH FOR RATIFICATION WOULD BE MADE AFTER JAPANESE ELECTIONS, WITH TARGET OF RATIFICATION BY END OF YEAR. FOLLOWING MEETING, FONOFF OFFICER OVERTOOK EKLUND IN HALLWAY TO ASK HIM TO REFRAIN FROM CITING LATTER REMARKS OF FOREIGN MINISTER IN ANY PRESS CONFERENCE.

4. ON BASIS OF DISCUSSIONS WITH SUGIHARA WHO HANDLES LOS AND NPT) AND OTHERS, EKLUND EXPRESSED CONCERN THAT JAPANESE FAILURE TO DEVELOP NATIONAL CONTROL SYSTEM WOULD BECOME SERIOUS OBSTACLE TO NPT RATIFICATION. HE BELIEVES JAPANESE WANT TO ACHIEVE NOT MERELY THE PRINCIPLE OF EQUALITY OF TREATMENT WITH COMMUNITY, BUT EQUALITY IN PRACTICE AS WELL, REGARDLESS OF WHETHER NATIONAL CONTROL SYSTEM MEASURES UP TO COMMUNITY LEVEL. SCICOUNS SUGGESTED THAT ANY VERIFICATION AGREEMENT WOULD HAVE TO BE SUFFICIENTLY FLEXIBLE

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TO ACCOMMODATE CHANGES IN EFFECTIVENESS, WHETHER POSITIVE OR NEGATIVE, OF NATIONAL SYSTEM DURING COURSE OF AGREEMENT.

5. EKLUND ALSO EXPRESSED CONCERN FOR POSSIBLE EFFECT OF DELAYS IN ITALIAN NPT RATIFICATION ON JAPANESE. HE STATED THAT THERE IS ALREADY KNOWLEDGE IN JAPAN OF POSSIBLE ITALIAN FORMULA,

UNDER WHICH ITALY WOULD RATIFY VERIFICATION AGREEMENT OUT NOT NPT ITSELF, AND THIS GENERATING PRESSURES IN JAPAN FOR SIMILAR ARRANGEMENT, I.E., NEGOTIATION AND RATIFICATION OF VERIFICATION AGREEMENT, WITHOUT RATIFICATION OF NPT. EKLUND ALSO CONCERNED BY UN DECISION ON FINANCING OF NPT REVIEW CONFERENCE, WHICH HE SEES AS SERIOUS BLOW TO CONFERENCE AND TREATY.

6. EKLUND WAS UNAWARE OF JAPANESE INTENTION TO SEEK CERTAIN AS YET UNDEFINED CHANGES IN VERIFICATION AGREEMENT AND PROTOCOL. HOWEVER, SUGIHARA INFORMED EKLUND THAT HE PLANNED TO VISIT VIENNA WITHIN NEXT FEW WEEKS, FOLLOWING ATTENDANCE AT LOS MEETING, FOR FURTHER INFORMAL DISCUSSIONS WITH AGENCY STAFF. IF VISIT TAKES PLACE, IT REPRESENTS SOME LIBERALIZATION OF PREVAILING FONOFF POSTURE OF AVOIDING APPEARANCE OF NEGOTIATING WITH AGENCY.

7. COMMENT: AS WOULD BE EXPECTED, EKLUND'S VISIT, WHILE HELPFUL, HAS HAD NO SIGNIFICANT EFFECT ON BREAKING IMPASSE WITHIN LDP AND CABINET ON RATIFICATION OF NPT. FOREIGN MINISTER OHIRA'S STATEMENT THAT RATIFICATION BY END OF YEAR IS NEW TARGET CONFIRMS ESTIMATES PREVIOUSLY GIVEN EMBASSY BY FONOFF AND OTHER CONTACTS (REF B). THERE ARE RUMORS THAT MORIYAMA MAY LEAVE CABINET BEFORE ELECTIONS; HOWEVER, THIS MAY ONLY BE WISHFUL THINKING. SHOESMITH

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